

Racing Rules Committee Decisions & Recommendations to Council

This “yellow paper” is a summary of the Decisions, and Recommendations made at the Racing Rules Committee meeting on 26 October 2022. During its deliberations, Council will consider the Recommendations in order as shown on the Council agenda.

2022 Decisions

001-22 Introduction; Online Rules Documents

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

~~Guides to Notice of Race and Sailing Instructions~~ **Guides and templates for writing a notice of race and sailing instructions** ~~Guides updated to conform to the rules in this edition of The Racing Rules of Sailing, are available, in various file formats, at the World Sailing website at sailing.org/racingrules/documents. National authorities are encouraged to translate these guides and templates. The guides, designated as Appendices KG (Notice of Race Guide) and LG (Sailing Instructions Guide) (may be downloaded either as PDF documents or as Word documents. This will enable users to easily and quickly create, using the tested wording in the guides, either the notice of race or the sailing instructions, or both, for a particular event.~~

~~Guides to Notices of Race and Sailing Instructions~~ Templates are available, in various file formats, at the World Sailing website at sailing.org/racingrules/documents. National authorities are encouraged to translate these guides.

002-22 Definition Finish, Rule D1.1(a) and Definition Finish in Appendix F

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Finish A boat *finishes* when, ~~after starting,~~ **after her starting signal**, any part of her hull crosses the finishing line from the course side. However, she has not *finished* if after crossing the finishing line she

- (a) takes a penalty under rule 44.2,
- (b) corrects an error in *sailing the course* made at the line, or
- (c) continues to *sail the course*.

003-22 Definition Obstruction

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

However a boat racing is not an *obstruction* to other boats unless they are required to *keep clear* of her or, if rule 22 applies, avoid her. ~~A vessel under way, including a boat racing, is never a continuing obstruction.~~ **A vessel under way, including a boat racing, and a race committee vessel which that is also a mark are never not continuing obstructions.**

004-22 Definition Obstruction

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Proposal 1

Obstruction An object that a boat could not pass without changing course substantially, if she were sailing directly towards it and one of her hull lengths from it. An object that can be safely passed on only one side and an object, area or line so designated by the sailing instructions are also *obstructions*. An obstruction becomes a continuing obstruction when a boat is passing it and will pass alongside it for more than at least three of her hull lengths a short distance. However, a boat racing is not an *obstruction* to other boats unless they are required to *keep clear* of her or, if rule 22 applies, avoid her. A vessel under way, including a boat racing, is never a continuing *obstruction*.

Proposal 2

Obstruction An object that a boat could not pass without changing course substantially, if she were sailing directly towards it and one of her hull lengths from it. The following are also obstructions: an object that is so designated in a rule, or that can be safely passed on only one side, and an object, area or line in a rule that that the sailing instructions or applicable government rules prohibit boats are prohibited from entering or crossing so designated by the sailing instructions are also obstructions. However, a boat racing is not an *obstruction* to other boats unless they are required to *keep clear* of her or, if rule 22 applies, avoid her. A vessel under way, including a boat racing, is never a continuing *obstruction*.

Proposal 3 approved unamended.

005-22 Rules 6.1, 69.3 and N4.1
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve

006-22 Rule 17
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Reject
Proposed new rule 17(a) allows a leeward boat to luff incrementally towards a windward boat and each time not to impact the windward boat's course. However, the cumulative effect is undesirable. The Committee considers that new 17(b) is unnecessary and the current wording is well understood.

007-22 Rule 17
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve

009-22 Rule 19.1
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve with amendment

19.1 When Rule 19 Applies

Rule 19 applies between two boats at an *obstruction* except when rule 18 applies between them and

- (a) ~~when the obstruction is the a mark that the boats are required to leave on the same side,~~ or
- (b) ~~when rule 18 applies between the boats and~~ the *obstruction* is another boat *overlapped* with each of them.

However, at a continuing *obstruction*, rule 19 always applies and rule 18 does not.

010-22 Rule 19.2
Reporting Committee: Racing Rules
Other Committee: Race Officials

Decision: Approve with amendment

19.2 Giving Room at an Obstruction

- (a) A right-of-way boat may choose to pass an *obstruction* on ~~either her~~ port or her starboard side.
- (b) When the boats are overlapped ~~and both boats choose to pass the obstruction on the same side~~, the outside boat shall give the inside boat *room* between her and the *obstruction*, unless she has been unable to do so from the time the *overlap* began.
- (c) *[no change]*

011-22 Rule 27.2

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve

Proposal 1: Approve

Proposal 2: Withdrawn

012-22 Rule 28.2 and New Case

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

See Appendix 1.

013-22 Rules 32.1(b), 35 and J2.1(6)

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve

015-22 Rule 40.2

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

40.2 When Rule 40.1 Applies

Rule 40.1 applies if:

- (a) ~~if~~ flag Y was displayed afloat with one sound before or with the warning signal, while *racing* in that race; ~~or~~
- (b) ~~if~~ flag Y was displayed ashore with one sound, at all times while afloat that day; or
- (c) when a rule in the notice of race or sailing instructions states that it applies.

~~However, rule 40.1 applies when so stated in the notice of race or sailing instructions.~~

The rule may be edited to delete the “or”.

016-22 Rule 61.2

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Reject

The Committee accepts the principle of needing a defined start time, but the submission needs further work to define the start time.

017-22 Rules 61.3 and 62.2

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Protest Time Limit A *protest* by a boat, or by the race committee, technical committee or protest committee about an incident observed in the racing area, shall be delivered to the race office within the protest time limit stated in the sailing instructions. If none is stated, the time limit is two hours after the last boat in the race *finishes*. Other *protests* shall be delivered to the race office no later than two hours after **the relevant information is made available to the protestor** ~~the protestor receives the relevant information~~. The protest committee shall extend the time if there is good reason to do so.

62.2 A request shall be in writing and identify the reason for making it. If the request is based on an incident in the racing area, it shall be delivered to the race office within the protest time limit or two hours after the incident, whichever is later. Other requests shall be delivered as soon as reasonably possible after **the relevant information** ~~learning of the reasons~~ for making the request **is made available**. The protest committee shall extend the time if there is good reason to do so. No red flag is required.

- ~~(e)~~ However, on the last scheduled day of racing a request for redress based on a protest committee decision shall be delivered no later than 30 minutes after the decision was posted.

018-22 **Rules 62.1(b) and B5**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve

019-22 **Rule 66.1**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve with amendment

66.1 The protest committee may reopen a hearing when it decides that it may have made a significant error, ~~or~~ when significant new evidence becomes available within a reasonable time ~~or under rule 63.3(b)~~ **if a party to the hearing was unavoidably absent**. It shall reopen a hearing when required by the national authority under rule 71.2 or R5.

020-22 **Rule 69.2(j)**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Reject

Discourages the use of rule 69 and unfair on non-repeat offenders. A warning is not a penalty. If a MNA wishes to have warnings reported, then it can make a submission to allow prescription to this part of the rule (a prescription cannot be made currently due rule 86.1(a)).

021-22 **Rule 69.2(k)**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Reject

A new submission will be prepared for next year which addresses consequential issues.

022-22 **Part 7 Title and Rule 91(b)**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve

023-22

Rule 90.3(e)

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Proposal 1: Approve with amendment

Proposal 2: Approve

Proposal 3: Reject. The next stage should be to add this to Appendix J.

Proposal 1

90.3

Scoring

(e) When so stated in the notice of race, notwithstanding the provisions of rules 90.3(a), (b), (c) and (d), there shall be no changes to race or series scores resulting from action, including the correction of errors, initiated more than 24 hours after

- (1) the protest time limit for the last race of the event series ~~(including a single race series)~~;
- (2) being informed of a protest committee decision after the last race of the event series ~~(including a single race series)~~; or
- (3) the event series results ~~(including a single race series)~~ are published.

However, in exception, changes to scores shall be made resulting from a decision under rules 6, 69 or 71. The notice of race may change '24 hours' to a different time.

024-22

Rule A4

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Proposal 1: Reject

Proposal 2: Approve

025-22

Rule A2

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Defer

The Committee believes this submission needs input from other Committees such as Events, Classes/Olympic Classes, Classes, Athletes and ROC. It is not appropriate to reject as this may discourage other committees from considering it.

026-22

Rules on Scoring & Urgent Change

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Proposal 1: Approve with amendment

A6.1 If a boat ~~did not sail the course and is scored accordingly, or~~ is disqualified from a race, or retires after finishing, or is scored did not sail the course, each boat with a worse finishing place shall be moved up one place.

Proposal 2: Reject

Proposal 3: Approve. Under Regulation 28.1.2, the Committee approves an urgent rule change with effect from 1 January 2023.

027-22

Rule A5

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Reject

Prefer a more comprehensive submission next year.

028-22

Rules D1.2 to D3.3

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

D2.1 When Rule D2 Applies; Restriction of Right to a Hearing

- (a) Rule D2 applies to umpired races. Races to be umpired shall be identified in the notice of race or sailing instructions or by the display of flag J no later than the warning signal.
- (b) Rule 61.1(a)(2) is deleted. A boat that protests under a rule listed in rule D2.2 or D2.3 for an incident while racing shall hail "Protest" and display a red flag and is not entitled to a hearing.

D2.6 Limitations on Other Proceedings

- (a) A ~~breach of rule D2.5 shall not be grounds for a protest by a boat~~ may not protest under rule D1.3(b) or D2.5.
- (b) A decision, action or non-action of an umpire shall not be
 - (1) ~~grounds~~ the basis for a request for redress or appeal by a boat,
or
 - ~~(2) subject to an appeal under rule 70; or~~
 - (2) grounds for abandoning a race after it has started.

029-22

Rule E1.3 (b)

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

E1.3(b) Hails under rules 20.1 and 20.3 shall include the sail number of the hailing boat followed by the words 'room' and 'tack' ~~to Room to tack~~ and the sail number of the hailing boat, in any order.

030-22

Rule E6.6 (f)

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

E6.6(f) becoming *disabled* because of the action of

- (1) a boat that was breaking a rule of Part 2 and took an appropriate penalty or was penalized, or ~~of~~
- (2) a vessel not racing that was required to keep clear.

031-22

Rule E8

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Subject to editing by the Submissions WP in conjunction with the Radio Sailing WP

032-22

Appendix M, New Paragraph M5, and Rule A10

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

M5 DISCRETIONARY PENALTIES (rule 64.6)

Rule 64.6 enables a boat that has broken a rule subject to a discretionary penalty to comply with Sportsmanship and the Rules by reporting within the protest time limit that she has broken the rule. If the report

does not include sufficient facts for the protest committee to decide what penalty to impose, the committee may question a representative of the boat and any witnesses to collect evidence it decides is appropriate. It is not necessary to conduct a hearing to collect this evidence ~~(rule 63.1)~~. Note that guidelines for discretionary penalties may be found on the World Sailing website.

Proposal 2: Approve

033-22

Rule R2.1

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

Time periods shall be extended by the ~~appeal committee~~ national authority when there is good reason to do so.

(a) no later than ~~15~~ 7 days after receiving the protest committee's written decision or its decision not to reopen a hearing, the appellant shall send an appeal and a copy of the protest committee's decision to the national authority. The appeal shall state why the appellant believes the protest committee's decision or its procedures were incorrect;

(b) when the hearing required by rule 63.1 has not been held within 30 days after a protest or request for redress was delivered, the appellant shall, within a further ~~15~~ 7 days, send an appeal with a copy of the protest or request and any relevant correspondence. ~~The national authority shall extend the time if there is good reason to do so;~~

034-22

Rule R4.4

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

~~R4.1~~ The parties and protest committee may make written comments on the appeal or request or on any of the documents listed in rule R2.2, provided they do so within 7 days of the national authority making them available.

~~R4.4 Comments on any documents made in accordance with R4.1 shall be made no later than 15 days after receiving it from the national authority~~

035-22

Appendix T Preamble

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve

036-22

Rule T1(b)

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Reject

037-22

Appendix MR

Reporting Committee: Racing Rules

Other Committee: Race Officials

Decision: Approve with amendment

MR1.1(d) A boat that does not ~~start start~~ within 2 minutes after her starting signal will be scored Did Not Start without a hearing. This changes RRS A5.1 and A5.2.

MR4.2 Rule 28.2 is changed to 'A boat may correct any errors in sailing the ~~course to comply with this rule~~, provided she has not rounded the next

mark or finished.' A boat that does not correct any such error shall be disqualified under rule MR3.1(c).

Subject to editing.

- 038-22 Appendix LG 16.3**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Reject
There are many different ways to word SIs which deal with this issue. It is inappropriate for World Sailing to make a standard one in Appendix LG.
- 039-22 Appendix LG 16.3**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve
- 040-22 Appendix HS Definitions**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Approve
- 041-22 New Case**
Reporting Committee: Racing Rules
Other Committee: Race Officials
Decision: Reject
A new Case will be prepared for next year.
- 042-22 Gender Neutral**
Reporting Committee: Racing Rules
Other Committee: Race Officials, Constitution, Board
Decision: Defer
The Committee supports the principle. It will undertake a review supported by MNAs who have already undertake this exercise to prepare a full gender neutral version early in 2023 for translators to consider.
- 043-22 Regulations 28.2.2 & 28.3.1**
Reporting Committee: Constitution
Other Committee: Racing Rules, Race Officials
Opinion: Approve
- 044-22 Definitions and Regulation 28.1.5**
Reporting Committee: Constitution
Other Committee: Racing Rules, Race Officials
Opinion: Approve
- 058-22 RRS & ERS**
Reporting Committee: Equipment, Racing Rules

Recommendation to Council: No recommendation
Proposal 1: No recommendation.
Proposal 2: Withdrawn.

Authenticated by email

Ana Sanchez del Campo Ferrer
Chairman, Racing Rules Committee

27 October 2022

APPENDIX 1: 012-22 AMENDMENTS

CASE XXX

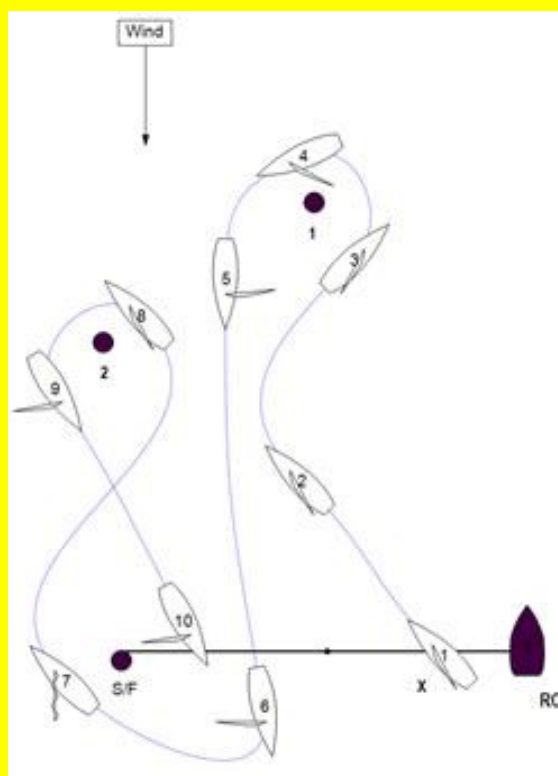
Definitions, Finish

Definition, Sail the Course

Rule 28, Sailing the Race

Rule 61.1(a)(3), Informing the Protestee

When a boat crosses the finishing line from the course side twice, her second crossing constitutes her finish if, at all times between her first and second crossing, her actions are consistent with continuing to sail the course.



Assumed Facts

The course required boats to start, leave mark 1 to port, leave mark 2 to port, and finish. Boat X started, left mark 1 to port, and then sailed to the finishing line and crossed it from the course side. As X sailed from mark 1 to the finishing line she passed mark 2 to starboard. After crossing the finishing line, at position 7, X eased her main sheet, luffed her sail and stopped for 30 seconds. Then she sailed to mark 2, left it to port and crossed the finishing line from the course side a second time.

Boat Y saw X pass mark 2 to starboard and protested her alleging that she had not sailed the course as required by rule 28.1. Y's first opportunity to inform X that she was protesting her was after both boats had returned to shore, and X informed Y of her protest at that time. The protest committee decided that Y's protest met the requirements of rule 61.1(a)(3).

The protest committee asked Questions 1 and 2.

Question 1

When did X finish?

Answer 1

Boat X satisfied the first sentence of the definition Finish when her bow crossed the finishing line for the first time, shortly before position 6. The second sentence of the definition contains three conditions, (a), (b) and (c). If one of those three conditions applies, X's first crossing of the finish line does not qualify as her finish.

X did not take a penalty at or near the finishing line and, therefore, she did not satisfy condition (a).

-Boat X had made an error in sailing the course when she failed to leave mark 1 to port, which she corrected an error by sailing to mark 2 and rounding it to port.

The error in sailing the course that X made was made at mark 2, not at the finishing line. Therefore, X did not satisfy condition (b).

~~Additional facts are needed to determine whether or not X satisfied condition (c). Condition (c) is satisfied if, states that a boat's first crossing of the finishing line does not qualify as her finish if she 'continues to sail the course'. A boat is 'continuing to sail the course' if, at all times after a boat's her first crossing of the line, her actions are consistent with continuing to sail the course. making her track comply with the string test in the definition Sail the~~

There are situations in which a boat can ~~be stopped for a period of time~~ and still be taking actions consistent with 'continuing to sail the course' while she is stopped. Here are examples of such situations: a boat stops because she capsizes and remains stopped until her crew rights the boat; a member of a boat's crew falls overboard and the boat stops to recover the person; a boat stops while repairing a piece of equipment.

-The assumed facts stated in this case state that X stopped at position 7 for 30 seconds. The protest committee must find the relevant facts and then reach a conclusion as to whether or not the boat continued to sail the course. This will mean deciding as facts why X stopped at position 7. If X stopped because her crew thought they had finished when they first crossed the line and then, 30 seconds later, she resumed sailing the course when the crew realized that they had failed to leave mark 2 to port, then X was not 'continuing to sail the course' during those 30 seconds. However, if at all times between her first and second crossing of the line, her actions were consistent with sailing the course, then she meets exception (c) and she finished when she crossed the line for the second time.

~~The protest committee should have determined as fact X's reason for stopping at position 7. If the protest committee decides that, at any time between her first and second crossing of the finishing line, X's actions were not consistent with sailing the course, then she finished when she crossed the line for the first time. If, at all times between her first and second crossing of the line, her actions were consistent with sailing the course, then she met exception (c) and she finished when she crossed the line for the second time.~~

Question 2

What race score should X receive?

Answer 2

If X finished the first time she crossed the finishing line, then she broke rule 28.1 by failing to leave mark 2 to port before she finished. In that case the protest against her by Y should be upheld, and X should be scored DSQ.

If X finished the second time she crossed the line, then she corrected her error in sailing the course (as permitted by rule 28.2) by sailing to mark 2 and rounding it